

Message Text

SECRET

PAGE 01 NATO 05279 01 OF 02 141117Z
ACTION ACDA-10

INFO OCT-01 EUR-12 CIAE-00 NSAE-00 NSCE-00 SSO-00
USIE-00 INRE-00 ERDA-05 H-01 INR-07 IO-13 L-03
OIC-02 OMB-01 PA-01 PM-04 PRS-01 SP-02 SS-15
TRSE-00 NSC-05 NRC-05 ERDE-00 ISO-00 /088 W
-----141128Z 061383 /12

O 141103Z JUN 77
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 4178
SECDEF WASHDC IMMEDIATE
INFO AMEMBASSY BONN
AMEMBASSY LONDON
USDEL MBFR VIENNA IMMEDIATE
USNMR SHAPE BE
USCINCEUR VAIHINGEN GER
USMISSION GENEVA

S E C R E T SECTION 01 OF 02 NATO 05279

GENEVA FOR SEABED DEL - SLOSS

E.O. 11652: GDS
TAGS: PARM, NATO
SUBJECT: MBFR: DATA DISAGGREGATION: SPC MEETING JUNE 13

REF: (A) NATO 5013 (DTG 091843Z JUN 77), (B) BONN 9829
(DTG 101710Z JUN 77, NOTAL)

SUMMARY: AT SPC MEETING JUNE 13, THE NETHERLANDS MADE AN
INSTRUCTED STATEMENT STRESSING THE NEED FOR THE FRG PRO-
POSAL ON UNIT DISAGGREGATION TO BE MODIFIED BY SUB-
DIVIDING BY NATIONALITY THE CATEGORY OF "OTHER PERSONNEL"
NOT INCLUDED IN MAJOR UNITS. UK MADE A SIMILAR INSTRUCTED
STATEMENT AND CIRCULATED A PAPER ALSO EMPHASIZING THIS
POINT. (FCO MBFR DIRECTOR SMITH ALSO PRESENTED THIS
PAPER TO AMB RUTH IN BONN ON JUNE 13.) FRG REP DID NOT

SECRET

SECRET

PAGE 02 NATO 05279 01 OF 02 141117Z

HAVE ANYTHING NEW FROM BONN ON THE "OTHER PERSONNEL"
QUESTION, AND CHARACTERIZED HIS PRESENT INSTRUCTION AS
"RATHER FIRM". FRG WISHED SPC TO CONCENTRATE MORE ON
THE OTHER ISSUES RELATED TO THE DATA GUIDANCE, WHILE
"TRYING TO GET INSTRUCTIONS" ON THE "OTHER PERSONNEL"
ISSUE. END SUMMARY.

1. DUTCH REP (MEESMAN) SAID HE NOW HAD DETAILED INSTRUCTIONS FROM HIS AUTHORITIES. THE HAGUE APPRECIATES THE FRG EFFORT AT FINDING A SOLUTION. HOWEVER, THE FRG PROPOSAL IN ITS PRESENT FORM WOULD NOT CONTRIBUTE TO A SOLUTION. THE MAJOR PROBLEM IS THE ABSENCE OF A SUBDIVISION BY NATIONALITY OF "OTHER PERSONNEL" NOT INCLUDED IN MAJOR UNITS. THE DUTCH BELIEVE THAT ANY FUTURE WESTERN MOVE MUST LEAD TO A SITUATION WHERE BOTH SIDES OBTAIN INSIGHTS INTO THE NATIONAL TOTALS OF THE OTHER. THIS IS A REQUIREMENT ON THE ALLIED SIDE SINCE OUR ESTIMATES OF EASTERN DATA ARE MADE ON A NATIONAL BASIS. MORE IMPORTANT, CONTINUED HESITATION ON THE WESTERN PART TO GIVE NATIONAL TOTALS, EVEN INDIRECTLY, WOULD CONFIRM TO THE EAST THAT THE WEST SEES A LINK BETWEEN OUR NEGOTIATING POSITION AND THE DATA EXCHANGE. HIS GOVERNMENT FEELS "VERY STRONGLY" THAT IT IS HIGH TIME THAT THE WEST LIBERATE ITSELF OF THIS SELF-INFLICTED HANDICAP. THE FRG APPROACH IN ITS PRESENT FORM WOULD BE TOO EASILY REJECTED BY THE OTHER SIDE. THE HAGUE, LIKE LONDON, SEES GREAT DIFFICULTIES IN DEFENDING THE PRESENT SITUATION BEFORE PUBLIC OPINION.

2. UK REP (HOLMER) SAID THE UK DELEGATION HAD NOW RECEIVED FULL INSTRUCTIONS FROM LONDON, IN THE FORM OF A UK PAPER, WHICH HE CIRCULATED (SEPTTEL). HE SAID THAT THE UK POSITION PROCEEDS FROM THE PREMISE THAT IT IS VERY IMPORTANT TO PURSUE THE DATA DISCUSSION IF THE ALLIES ARE SERIOUSLY TO SEEK AN MBFR AGREEMENT, OR EVEN TO BE SEEN AS SEEKING AN MBFR AGREEMENT. THE TWO MAJOR DIFFICULTIES OF THE FRG PROPOSAL ARE: FIRST, THAT IF ACCEPTED BY THE EAST, IT

SECRET

SECRET

PAGE 03 NATO 05279 01 OF 02 141117Z

WOULD NOT GIVE THE WEST WHAT IT WANTS, SINCE THE DATA DISCREPANCY PROBABLY LIES IN NSWP FORCES WHICH WOULD NOT BE DISAGGREGATED; AND SECOND, THAT THE PROPOSAL WOULD MOST PROBABLY NOT BE ACCEPTABLE TO THE EAST. THE UK PAPER STRESSES THE NEED TO BREAK DOWN BY NATIONALITY THE "OTHER PERSONNEL" CATEGORY. THE UK PAPER ALSO TAKES THE POSITION THAT THE ALLIES SHOULD OFFER TO DISAGGREGATE AIR MANPOWER SIMULTANEOUSLY WITH GROUND MANPOWER. HOWEVER, THE UK WOULD NOT OBJECT TO THE ALLIES FIRST PROPOSING THAT THE DISAGGREGATION OF AIR MANPOWER SHOULD NOT BE UNDERTAKEN "UNTIL DISCUSSION OF GROUND FORCES WAS COMPLETE", AS PROPOSED IN PARA 10 OF THE FRG WORKING PAPER, PROVIDED THAT IT WERE UNDERSTOOD IN THE ALLIANCE THAT IF NECESSARY THE WEST COULD AGREE TO SIMULTANEOUS BREAKDOWN. FINALLY, THE UK BELIEVES IT WOULD BE A MISTAKE TO PROPOSE AN IMMEDIATE BREAKDOWN TO THE DIVISIONAL LEVEL. IT WOULD BE MORE ORDERLY TO OFFER FIRST A BREAKDOWN TO CORPS/ARMY LEVEL, AND AFTER THIS EXCHANGE, TO PROPOSE FURTHER EXCHANGES DOWN TO THE DIVISIONAL LEVEL. (COMMENT: UK DELEGATION OFFICER

INFORMED US PRIVATELY THAT ROLAND SMITH WAS TO PRESENT THIS PAPER TO RUTH THE AFTERNOON OF JUNE 13. END COMMENT).

3. FRG REP (CITRON) SAID THAT THE FRG VIEW THAT THE INITIAL PROPOSAL TO THE EAST SHOULD CALL FOR TABLING OF CORPS/ARMY AND DIVISIONAL DATA AT THE SAME TIME WAS PUT FORWARD FOR ALLIANCE DISCUSSION. HE RECALLED, AS A POSSIBLE ALTERNATIVE, THAT THE US WISHED TO SEND THE DIVISIONAL DATA TO THE AHG FOR USE AT THE LATTER'S DISCRETION. HE SAID THAT THE FRG FEELS THAT WE SHOULD NOT EXCLUDE THE POSSIBILITY OF INCLUDING DIVISIONAL DATA IN THE FIRST STEP. (COMMENT: FRG REP HAS PREVIOUSLY MADE CLEAR --

SECRET

NNN

SECRET

PAGE 01 NATO 05279 02 OF 02 141125Z
ACTION ACDA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 CIAE-00 NSAE-00
NSCE-00 SSO-00 USIE-00 INRE-00 ERDA-05 H-01
INR-07 L-03 OIC-02 OMB-01 PA-01 PM-04 PRS-01
SP-02 SS-15 TRSE-00 NSC-05 NRC-05 ACDE-00 ERDE-00
/088 W

-----141130Z 061464 /15

O 141103Z JUN 77
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 4179
SECDEF WASHDC IMMEDIATE
INFO AMEMBASSY BONN
AMEMBASSY LONDON
USDEL MBFR VIENNA IMMEDIATE
USNMR SHAPE BE
USCINCEUR VAIHINGEN GER
USMISSION GENEVA

S E C R E T SECTION 02 OF 02 NATO 05279

PARA 6 REF A -- AND MADE CLEAR AGAIN IN OUR DISCUSSION WITH HIM EARLIER IN THE DAY, THAT THE FRG IS FLEXIBLE ON THIS QUESTION. END COMMENT).

4. FRG REP ALSO NOTED THAT THE FRG IS PREPARED TO ANNOUNCE IN THE INITIAL PROPOSAL TO THE EAST, WESTERN WILLINGNESS TO PROVIDE A BREAKDOWN FOR AIR MANPOWER AFTER CONCLUSION OF THE DISCUSSION ON GROUND FORCES. (COMMENT: PARA 10 OF THE FRG WORKING PAPER MAKES CLEAR THAT IT IS AN FRG POSITION THAT THE WEST NOT DISAGGREGATE AIR MAN-

POWER DATA UNTIL ACTUAL CONCLUSION OF THE DISCUSSION ON GROUND MANPOWER DATA. EARLIER WE AGAIN DISCUSSED WITH CITRON WHAT SORT OF DISAGGREGATION OF AIR MANPOWER THE FRG WANTED. HE AGAIN STRESSED FRG FLEXIBILITY ON THIS QUESTION, SAID HE HAD NO SPECIFICS FROM BONN ON THE SUBJECT, AND SAID HE KNEW BONN WAS OPEN TO ANY SUGGESTIONS.

SECRET

SECRET

PAGE 02 NATO 05279 02 OF 02 141125Z

HE HAD UNDERSTOOD THAT BONN HAD PICKED UP THE UK APPROACH FOR DISAGGREGATION OF AIR MANPOWER. HE SAID HE KNEW BONN WOULD APPRECIATE ANY US THINKING ON HOW AIR MANPOWER SHOULD BE DISAGGREGATED. END COMMENT).

5. FRG REP SAID THAT WITH RESPECT TO SUBDIVISION OF "OTHER PERSONNEL" BY NATIONALITY, HE HAD NO NEW INSTRUCTIONS, AND HIS PRESENT INSTRUCTION WAS "RATHER FIRM". HE SAID THAT HIS AUTHORITIES WOULD NOT WANT TO STRESS THE DUTCH POINT THAT A WESTERN OBJECTIVE SHOULD BE TO GIVE THE OTHER SIDE AN INSIGHT INTO WESTERN FIGURES. OUR AIM IS TO DISCUSS DISCREPANCIES, AND THE END RESULT OF THE DATA DISCUSSION MIGHT BE THAT WE HAVE NOT RESOLVED THE DISCREPANCIES, BUT THIS DOES NOT MEAN THAT WE SHOULDN'T DO ALL THAT WE CAN. WE SHOULD REALIZE THAT THE OTHER SIDE WILL NOT BE WILLING SUDDENLY TO CHANGE ITS TABLED FIGURES. HE ADDED THAT THE FRG IS NOT TOO FOND ABOUT THE ARGUMENT ON PUBLIC OPINION, SINCE SO FAR PUBLIC OPINION HAS BEEN VERY UNDERSTANDING, ALTHOUGH OF COURSE IN THE LONG RUN IT MIGHT PLAY A GREATER ROLE.

6. FRG REP ALSO SAID THAT HIS AUTHORITIES BELIEVED THAT SINCE A CONSENSUS IS SHAPING UP ON SOME POINTS, THE SPC SHOULD CONCENTRATE MORE ON ISSUES OTHER THAN THE "OTHER PERSONNEL" QUESTION, WHILE "TRYING TO GET INSTRUCTIONS" ON THE LATTER ISSUE. THE SPC SHOULD IN PARTICULAR ADDRESS THE DISCLAIMER AND THE FRAMEWORK OF THE INITIAL PROPOSAL TO THE EAST. (COMMENT: FRG REP ALSO MADE THIS POINT TO US PRIVATELY IN THE MORNING. WE WENT OVER WITH HIM US VIEWS ON THE DISCLAIMER, AND IN PARTICULAR THE NEED TO AVOID UNNECESSARY DRAFTING OF NEW LANGUAGE ON PHASE II REDUCTION COMMITMENTS AND ON THINNING OUT VERSUS UNIT REDUCTIONS. FRG REP WAS SURE THAT IT WOULD BE ACCEPTABLE TO BONN SIMPLY TO HAVE LANGUAGE IN THE NAC GUIDANCE RECALLING THE EARLIER ALLIANCE POSITIONS ON THESE TWO ISSUES. RE THE OTHER PART OF HIS INSTRUCTION FORESEEN BY PARA 4 REF B, FRG REP SAID BONN DIDN'T LIKE THE FACT THAT

SECRET

SECRET

PAGE 03 NATO 05279 02 OF 02 141125Z

THE INFORMAL AIDE MEMOIRE CIRCULATED BY MC REP AT THE PREVIOUS MEETING LISTED ALL FRG DIVISIONS TOGETHER UNDER THE HEADING "GERMANY". BONN FELT THAT ALTHOUGH THE DIVISIONAL DATA SHOULD HAVE NATIONAL DESIGNATORS, DIVISIONS OF DIFFERENT NATIONALITIES SHOULD BE INTERSPERSED, RATHER THAN LISTING ALL DIVISIONS OF A PARTICULAR NATIONALITY TOGETHER. HE DID NOT RAISE THIS POINT AT THE MEETING. END COMMENT.)

7. US REP (MOORE) OBSERVED THAT THE US HAD STATED ITS VIEW AT THE PREVIOUS MEETING, AND MUCH OF THE DUTCH STATEMENT AND UK PAPER WAS CONSISTENT WITH THAT VIEW. HE RECALLED THAT THE US HAD WELCOMED THE FRG PROPOSAL WHICH, WITH SUBDIVISION OF "OTHER PERSONNEL" BY NATIONALITY, OFFERED THE PROSPECT OF ACHIEVING A WESTERN CONSENSUS. HE ALSO OBSERVED, WITH RESPECT TO THE DISCLAIMER, THAT MUCH OF THE DISCLAIMER LANGUAGE IN THE FRG PAPER WOULD BE BROADLY ACCEPTABLE TO THE US, BUT THAT THE US DID NOT BELIEVE IT NECESSARY TO DRAFT NEW LANGUAGE ON QUESTIONS WHERE THERE ARE ALREADY WESTERN POSITIONS, SUCH AS ON PHASE II REDUCTION COMMITMENTS AND PRESERVING FLEXIBILITY RE "THINNING OUT" AS OPPOSED TO UNIT REDUCTIONS.

8. NEXT SPC MEETING WILL BE THURSDAY MORNING, JUNE 16.
STREATOR

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Sent Date: 14-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977NATO05279
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: N/A
Expiration:
Film Number: n/a
Format: TEL
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770656/aaaabxii.tel
Line Count: 249
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE
Message ID: d169147d-c288-dd11-92da-001cc4696bcc
Office: ACTION ACDA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 77 NATO 5013 (DTG 091843Z JUN 77), 77 BONN 9829, (DTG 101710Z JUN 77, NOTA
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28-Oct-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2149976
Secure: OPEN
Status: NATIVE
Subject: MBFR: DATA DISAGGREGATION: SPC MEETING JUNE 13
TAGS: PARM, NATO
To: SECSTATE WASHDC WASHDC MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/d169147d-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009